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EXECUTIVE OFFICE OF ENVIRONMENTAL AFFAIRS DIVISION OF CONSERVATION SERVICES

ANNUAL REPORTS for 1979, 1980, 1981

JOEL A. LERNER

DIRECTOR

GOVERNMENT DOCUMENTS

COLLECTION

MAY 28 1982

University of Massachusetts

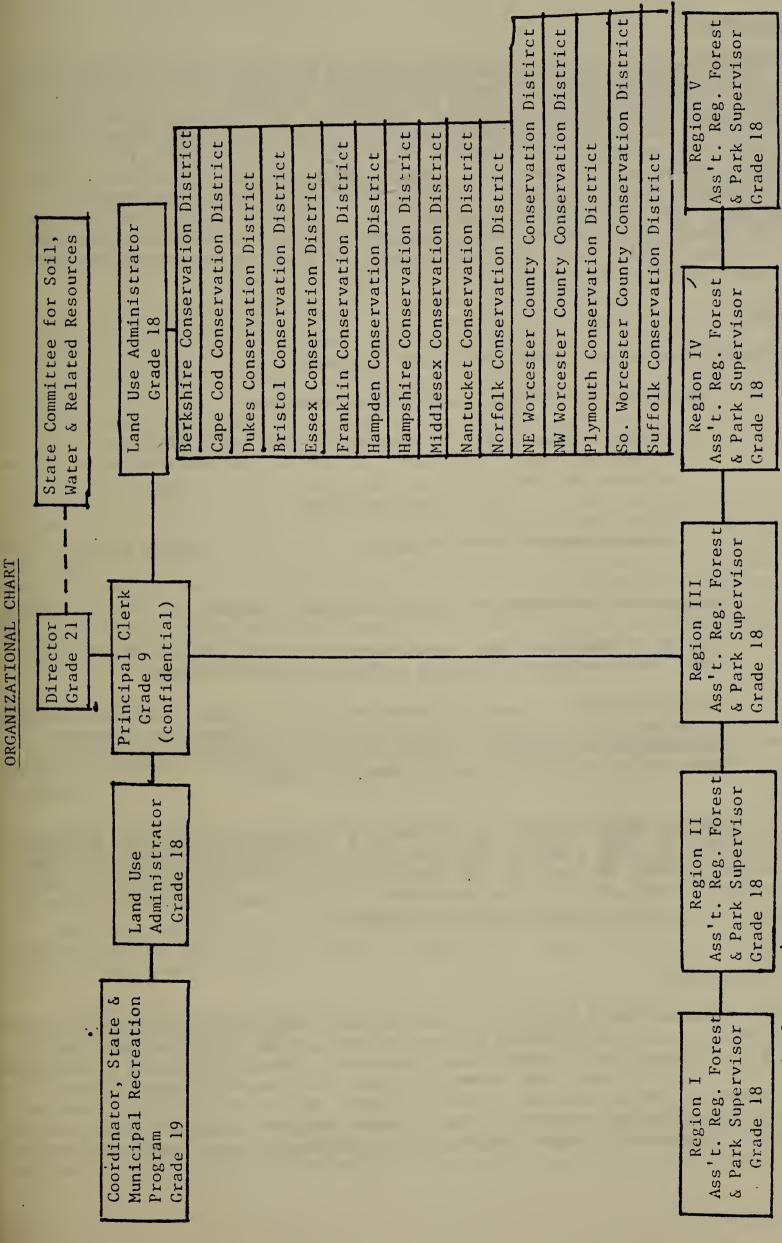
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APPROVED BY: JOHN J. MANTON,

STATE PURCHASING AGENT





DIVISION OF CONSERVATION SERVICES

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All five Ass't. Reg. Forest & Parks Supervisors positions are confidential positions in order to aid the Department of Environmental Management & are located in DEM Regional Headquarters.

INTRODUCTION

Established in 1963 as a means of providing a closer liaison between state and local natural resource programs, the Division of Conservation Services functions principally to assist regional conservation districts, municipal park, recreation and conservation commissions in their efforts to preserve and acquire open space and recreational lands; and to assist them in managing and properly developing those natural resources. The division provides technical and financial assistance to the sixteen (16) conservation districts and to municipal park, recreation and conservation commissions. The Division also acts as the conduit through which federal Land and Water Conservation Fund financial assistance is made available to other state or county agencies or special districts for outdoor recreation facility acquisition or development.

PROGRAMS

The Division's major responsibilities include:

- Administration of four grant-in-aid programs
 - Federal Land & Water Conservation Fund (P.L. 88-578)
 - Self-Help Fund (C. 132A S.11)
 - Urban Self-Help Fund (C. 933, Acts of 1977 extended via C. 578, Acts of 1980)
 - Massachusetts UPARR Program (C. 132A S.11E)
- Review and processing of conservation restrictions (C. 184, S. 31-33)
- Review of Municipal Open Space/Recreation plans which are a requirement for participation in the division's grant programs.
- Administration of funds allocated to the 16 conservation districts and coordination of district activities, i.e. provisions of technical assistance to municipal conservation and recreation commissions and to private individuals in natural resource matters.

The division staff consists of a Director; Coordinator, State and Municipal Recreation Program, two Land Use Administrators, Five Assistant Regional Forest and Park Supervisors who work for the division and are located in each of the five regional headquarters of the Department of Environmental Management; and a Principal Clerk and two Senior Clerk Stenographers.

PERSONNEL CHANGES

Over the past three fiscal years the Division experienced a tremendous turnover in personnel. During FY-79 Wendy Ko came on board as the new Principal Clerk, filling the vacancy created when Susan Tilden left. Wendy went on to a bigger and better job in Mental Health and Barbara Mathews was promoted from Sr. Clerk Stenographer as her replacement. Valerie Johnson was hired to fill the vacated Sr. Clerk Stenographer's position. Ms. Johnson resigned six months later and was replaced by Patricia Williams. Rosann Durrah was hired in the newly created position

of Land Use Administrator to aid conservation districts and to assist Commissioner Fred Winthrop with the Agricultural Preservation Restriction Program. Daniel Ouellette replaced Mary Barbara Alexander as the Land use Administrator in charge of the Self-Help Program. Dan left at the end of the fiscal year to join a consulting firm and in turn was replaced by Kristina Peterson.

The personnel situation changed slightly during FY-80 with Pat Williams resigning as Sr. Clerk Stenographer (the position remained vacant) and Pam Kolberg leaving her position of Assistant Regional Forest and Park Supervisor in Region I for greener pastures with a private consulting firm. William Remes returned from his leave of absence to fill the position.

Fiscal year 1981 again saw a big turn-over in division personnel. Kristina Peterson left the Self-Help Program for the position of Executive Director of the New Hampshire Association of Conservation Commissions early in the fiscal year. Jon Geer was promoted from the ranks of the Department of Environmental Management to fill her position. Tom Ross left his position as administrator of the land and Water Conservation Fund to take a position with the U.S. Department of the Interior, Heritage Conservation and Recreation Service in Washington. Again, the division went to the ranks of the Department of Environmental Management by promoting Daniel O'Brien to fill Mr. Ross's position.

The secretarial staff also changed dramatically. Barbara Mathews received a promotion to work for the Office of Coastal Zone Management and in turn Helen Murphy (again from the Department of Environmental Management, Region II office) was promoted to fill the position of Principal Clerk. And finally, long time employee Rena Dorfman, Sr. Clerk Stenographer left the division after ten years to work for the U.S. Federal Court in Boston. Her position remains vacant. Both Sr. Clerk Stenographers positions remained unfilled due to the Administration and Finance imposed hiring freeze.

PROGRAM CHANGES

During the same three year period the division not only underwent numerous personnel changes, but it underwent a period of tremendous program growth and expansion.

Though the federal Land and Water Conservation Fund program returned to accustomed funding levels of \$7.7 & \$5.7 million in fiscal years 80 and 81, it took a big leap to \$9.6 million in FY-79. A more detailed analysis of the program will follow.

The Urban Self-Help program received an additional \$3,350,000 in FY-80 which supplemented the 1978 \$5,000,000 bond appropriation. Again a detailed analysis of this program will follow.

Changes also occurred in the Urban Self Help program which, through language in the second USH bond, permitted the division to utilize up to 20% of the \$3,350,000 to match (15%) federal Urban Park and Recreation Recovery Program (UPARR) funds established under Title X of P.L. 95-625. Kindly refer to the program analysis which will follow.

In May of 1981, the Legislature, in a move to off-set the impacts of Proposition $2\frac{1}{2}$ and the pending cutback of federal L&VCF monies, amended the Self-Help program (c.132A S. 11) to permit grants of up to 80% toward the cost of land acqui-

sition. The previous authority permitted grants of up to 50%. A detailed analysis of the program over the past three years will also follow.

Moving to thwart mounting criticism from several state and private organizations that contended that conservation land acquisitions were being used as a snob zoning tool, the Executive Office of Environmental Affairs entered into a Memorandum of Understanding with the Executive Office of Communities and Development which simply stated that communities clearly shown to be "unreasonably" restrictive of new housing growth should not receive Self-Help Funds.

All communities applying for Self-Help assistance are also reviewed by the EOCD to insuce the housing needs of low and moderate income persons are also being met.

Additionally, all applicants for any DCS grant programs are reviewed by the Massachusetts Commission Against Discrimination (MCAD) to insure communities are meeting affirmative action goals with regard to housing, employment, and contracting procedures. Affirmative Action reviews are conducted by the Commission and necessary action taken by the Division in accordance with EOEA regulations, 301 CMR 50.00, Affirmative Action Regulations.

And finally, late in fiscal year 1981, the division once again moved from the 21st floor and rejoined the Executive Office on the 20th floor.

LAND AND WATER CONSERVATION FUND PROGRAM

The Land and Water Conservation Fund Program (Public Law 88-578), administered by the National Park Service (formerly the Heritage Conservation and Recreation Service and the Bureau of Outdoor Recreation, respectively), provides matching grants to the state, and through the state, to its political subdivisions for the acquisition and development of public outdoor recreation areas and facilities. Projects must be in accord with the Massachusetts Statewide Comprehensive Outdoor Recreation Plan (SCORP), which is maintained by the Department of Evironmental Management's planning office.

The fifty (50) states, the territories of Guam, American Somoa, Puerto Rico, Virgin Islands, the District of Columbia and federal agencies receive money annually from Congressional appropriations from the Land and Water Conservation Fund. The state's side of the appropriation is then apportioned among the several states and territories by a fixed formula by the Secretary of the Interior.

The Fund is financed by revenues the federal government receives from the off shore oil and mineral lease sales, sales of surplus properties, and motor boat fuel taxes.

Since 1964, Massachusetts has received \$69,494,458 from the Lani and Water Conservation Fund and an additional \$1,634,100 from the Secretary of the Interior Contingency Reserve Fund. The Contingency Reserve consists of sums reserved from the annual appropriations and reverted sums from expired state apportionments. Reserve monies are awarded by the Secretary to the states on a project-by-project determination of need when states have obligated all of their regular apportionments. The reserve was established to prevent the loss of critical projects. During the past three fiscal years the Commonwealth received some \$1,134,100 in contingency reserve assistance.

In FY-79, the Commonwealth received its largest apportionment ever from the program - \$9,633,482. Though Congress did not appropriate the money in following fiscal years, the L&WCF was authorized to expand to \$900,000,000 in FY-80 and continue at that level through 1989. The following two years, FY-80 and FY-81, were somewhat difficult years for the program, however.

In FY-80, a program freeze and recission attempt by the Carter Administration halted the flow of federal applications to Philadelphia until Congress debated the recission package. This was a very disruptive time for the Division as well as for the municipalities and state agencies that had applications prepared and ready for approval. Fortunately, Congress rejected the recission effort. Massachusetts received an apportionment of \$7,725,602 in FY-80.

In FY-81, the Commonwealth's original apportionment from the Congressional appropriation was \$5,742,613. A second recission effort by the Reagan Administration was fairly successful in that \$1,425,224 was rescinded by Congress, thereby leaving Massachusetts with a reduced apportionment of \$4,317,389 for FY-81.

Reflecting the emphasis of the Reagan Administration, newly appointed Secretary of the Interior, James Watt quickly dissolved the Heritage Conservation and Recreation Service and consolidated the agency's programs and staff into the National Park Service. The 1982 Reagan budget, while calling for a \$150,000,000 appropriation for the L&WCF, made no provisions for a state grants program. Some \$45 million

of the budget would be used for the acquisition of critical National Park inholdings and the remaining \$105 million would be utilized for much needed rennovations to the National Park system. At the time of writing this report, Congress has taken no action of the L&WCF budget.

While the future of the program looks bleak, its value over the past three fiscal years has been tremendous. Many communities undertook rennovation programs of their entire park systems while other applicants used park funds to lever substantial private capital investments in surrounding areas. The program activities were as follows:

The following projects received L&WCF Obligations in (Federal) F.Y. 1979

PROJECT #	PROJECT TITLE	ACRES	SPONSOR	FUND AMOUNT
25-00252	SCORP 5th Edition		DEM	208,783.50
25-00253	Palonia, Quigley & Bosson Parks		Chelsea	187,500.00
25-00254A	Tufts & Harris Parks		Medford	615,000.00
25-00254B	Hibbert, Bozzell & Parallel Play- ground	,	Arlington	96,100.00
25-00254C	Hillstrom Farm Park		Brockton	119,400.00
25-00254D	Waltham Commons		Waltham	175,000.00
25-00254E	Roosevelt, Pearl, Oakgrove Parks		Malden	209,800.00
25-00254F	Glendale Park & Terrace		Everett	112,000.00
25-00254G	Hampden Park		Holyoke	30,000.00

PROJECT #	PROJECT TITLE	ACRES	SPONSOR	FUND AMOUNT
25-00254Н	Sarah Jane Sherman Field		Chicopee	125,000.00
25-002541	Cold Spring Park		Newton	250,000.00
25-00254J	Lynn Multi Park Development	·	Lynn	513,000.00
25-00254K	Albion & Hodgkins Playground		Somerville	153,357.00
25-00255	Voke Park		Chelsea	250,000.00
25-00256	Downes Field	4	Brookline	275,000.00
25-00257	Taunton Multi Park Development		Taunton	225,000.00
25-00258	Barnyard Farm		Worcester	192,040.00
25-00259	Bourne Marina	10=	Bourne	74,310.00
25-00260	Hubbard Park		Springfield	200,006.00
25-00261	Library Park		Woburn	293,000.00
25-00262	Blunt Park		Springfield	331,383.00
25-00263	Kenefick & Gordon Bill Parks		Springfield	164,277.00
25-00264	Balliet & Morris Playgrounds		Springfield	106,489.00
25-00265	Belle Isle Marsh		MDC	300,000.00
25-00266	Green Leaf Park		Springfield	117,190.00
25-00267	Ridgeview Park Acquisition	40±	Agawam	57,250.00
25-00268	Boston Multi Park Development		Boston	316,185.00
25-00269	Westfield Multi Park Development		Westfield	211,000.00
25-00270	Paul Revere Playground		Revere	41,250.00
25-00271	Worcester Multi Park Development		Worcester	225,450.00
25-00272	Hill Park		Revere	175,000.00
25-00273	Franklin Park Zoo		MDC	1,000,000.00
Various	Various Amendments to Existing Projects (Lawrence, Lowell H.S.P)			2,000,000.00
		·		

Totals: 50[±] acres

\$9,349,720.50

The following projects received L&WCF Obligations in (Federal) F.Y. 1980

PROJECT #	PROJECT TITLE	ACRES	SPONSOR	FUND AMOUNT
25-00274	Urban Wilds Acquisitions	40±	Boston	82,300.00
25-00275	Hadley Falls Canal Park Acq. & Dev.	4±	S. Hadley	112,500.00
25-00276	Nathaniel Bowdwich Park Acquisition	3±	Salem	400,000.00
25-00277	Boardman Property Acquisition	218_+	DEM _.	750,000.00
25-00278	West Methuen Playstead		Methuen	200,000.00
25-00279	Chelsea Naval Hospital Park		MDC	642,000.00
25-00280	Jacob Scharf Playground		Everett	200,000.00
25-00281	Neighborhood Four Playgrounds Acq. & Dev.	1±	Cambridge	400,000.00
25-00282	Somerville Multi Parks Developme	nt	Somerville	400,000.00
25-00283	Sumner Street Recreation Area Acq.	7.7±	Norwood	54,000.00
25-00284	Eastville Point Beach Acq. Oak Bluffs	6 +	Dukes County Commission	68,330.00
25-00285	Kiley Playground		Lynn	180,000.00
25-00286	Lawrence & South Chestnut Parks		Holyoke	20,000.00
25-00287	Riverfront Promenade		Haverhill	115,000.00
25-00288	Cypress Playground		Brookline	195,500.00
25-00289	Coolidge Park		Fitchburg	180,000.00
25-00290	Granville Gorge Acquisition	6.5 +	Southwick	13,000.00
25-00291	Noel Field		North Adams	85,000.00
25-00292	Chestnut Hill Golf Course Acquisition	71.8±	Newton	125,000.00
25-00293	Packachoag Golf Course Acquisition	61 ±	Auburn	153,750.00
25-00294	South Beach Acquisition, Edgartown	76±	DEM	387,000.00
Various	Amendments to some 20 Existing Projects			1,982,733.00

Totals: 419 acres

\$6,414,613.00

The following projects received L&WCF Obligations in (Federal) I'.Y. 1981

PROJECT	PROJECT TITLE	ACRES	SPONSOR	FUND AMOUNT
25-00295	Boston Long Wharf		Boston	825,000.00
25-00296	Town Field		Belmont	25,000.00
25-00297	Ice Rink Energy Conservation Program (Contingency Reserve)		DEM	250,000.00
25-00299	Margaret Lindley Park		Williamstown	20,000.00
25-00300	Marlborough Fairgrounds		Marlborough	200,000.00
25-00301	Gibson Waterfront Park		Revere	110,000.00
25-00302	Lechmere Canal Park		Cambridge	2,000,000.00
25-00303	Walnut Street Park		Somerville	75,000.00
25-00304	Frank Newhall Look Park		Northampton	113,000.00
25-00305	Arlington Reservoir		Arlington	150,000.00
25-00306	Lynn Commons		Lynn	100,000.00
25-00307	Palmers Island & Ft. Rodman		New Bedford	29,000.00
25-00308	Elwell's Island Acquisition	99±	Northampton	6,500.00
25-00310	Woodstock, Perkins & Harris		Somerville	137,124.00
25-00311	Playgrounds Prospect Hill Park		Somerville	152,170.00
25-00312	Lovell Playground - Herring Run Park		Weymouth	63,380.00
25-00313	Filipello Park		Watertown	393,750.00

Totals: 99[±]acres \$4,649,924.00

During FY-79 some 29 applicants received a total of \$2,229,478 in reimbursements. In FY-80,61 applicants received \$6,731,959 and in FY-81 a total of \$4,669,007 was reimbursed to 50 applicants. Over the past three fiscal years a grand total of \$13,630,444 in federal financial assistance was distributed to the many sponsors of 140 Land and Water Conservation Fund projects.

See appendix one for detailed listing of L&WCF grants in Massachusetts.

CONSERVATION RESTRICTION PROGRAM

In accordance with MGL C. 181, S. 31-33, conservation restrictions must be approved by the Secretary of Environmental Affairs. The Secretary has delegated program administration to the Division.

Some 60 restrictions were processed for and received approval by the Secretary during FY-79; 31 during FY-80, and47 during FY-81. Total acreage placed under restriction was 3451.4.

Changes in the IRS Tax Code during 1980 have had a significant impact upon many potential grantors of conservation restrictions. To now be deductible, conservation restrictions must be, among other requirements, given exclusively for "conservation purposes," which, in turn, are described as any one of the following:

- (i) the preservation of land areas for outdoor recreation by, or the education of, the general public,
- (ii) the protection of a relatively natural habitat of fish, wildlife, or plants, or similar ecosystem,
- (iii) the preservation of open space (including farmland and forest land) where such preservation is -
 - (I) for the scenic enjoyment of the general public, or
 - (II) pursuant to a clearly delineated Federal, state or local governmental conservation policy,
 - and will yield a significant public benefit, or
- (iv) the preservation of an historically important land area or a certified historic structure". (Section 170 (h) (4) (A) (i) (iv)

Consequently, potential donors not desiring to open their property to educational or recreational useage are holding back their donations until IRS tax culings or rules and regulations clarify such things as "public benefit" "scenic enjoyment" and examples of "public policies".

As of this writing no tax rulings or rules and regulations have been promulgated.

Following are the restrictions approved by fiscal year:

CONSERVATION RESTRICTIONS - FISCAL YEAR 1979

10/24/78	Barnstable #3	Francis & Alice Hamblin to Conservation Comm.	1.5
2/28/79	Boston #1	Blake Estates Assoc. to City	1.61
8/7/78	Bourne #1	Peter N & Peter D. Way to Town	11.33
10/24/78	Brewster #7	Gordon & Christine Brooks to Town	6.4
2/22/79	Brewster #8	Nancy A Drake to Town	7.5
12/22/78	Canton #2	John T & Phoebe S Hemenway to Town	7.9
8/17/78	Carlisle #10	Edward J & Joan M. Bartlett to Town	49.0
12/21/78	Carlisle #11	J.R. Yonts & M.W. Davis to Town	23.2
12/27/78	Chilmark #9	C.H. & J.B. Morgan to Town	72.0
5/21/79	Chilmark #10	Baumgartner to Town	2.0
5/2/79	Chilmark #11	Florence B. Harris to Town	9.7
8/10/78	Concord #29	Evergreen Realty Trust to Town	
10/20/78	Concord #30	Cambridge Savings Bank to Town	3.4
10/20/78	Concord #31	Cambridge Savings Bank to Town	.7
10/27/78	Concord #32	Cambridge Savings Bank to Town	13.4
10/30/78	Concord #32	Ridgewood Const. Co. to Town	5.9
12/22/78	Concord #34	Judith B. Keyes to Tr. of Concord Land Trust	15.9
12/27/78	Concord #35	Dolores A. Lyon to Town	5.73
12/27/78	Concord #36	John D & Martin D. Hamilton to Town	1.46
12/28/78	Dartmouth #12	Stephen C.L. Dellano to Dartmouth Nat. Res. Trst.	83.0
10/30/78	Dennis #81	Helen E. Lube to Town	1.15
12/28/78	Dover #3	Hariette W. Long to Town	2.0
12/20/78	Essex #3	J.&E. Stauros to Trustees of Reservation	50.0
12/29/78	Falmouth #5	Cape Cod Beagle Club to Town	148.0
11/15/78	Hamilton #4	Exc. Trust to Essex Cty Greenbelt Assoc	11.8
11/15/78	Hamilton #5	Exc. Trust to Essex Cty Greenbelt Assoc	13.47
9/30/78	Lancaster #1	Perkins School to Town	6.2
12/19/78	Lancaster #2	Michael & Eva Grivakis to Town	1.1
12/27/78	Lancaster #3	R.L. & H.E. Saule to Town	3.7
12/27/78	Lancaster #4	R.L. & H.E. Saule to Town	.78
12/27/78	Lancaster #5	Nathaniel T. Dexter to Town	21.9
12/18/78	Lexington #16	Prescott D.&Charlotte Croute to Town	738.8
12/20/78	Lexington #17	D.H. & Jane Curtin to Town	101
8/1/78	Lincoln #28	Olga Pertzoff to Town	16.0
8/1/78	Lincoln #29	Olga Pertzoff to Lincoln Land Trust	3.0
12/8/78	Lincoln #30	A.& P. England to Town	4.3
12/22/78	Littleton #2	Robt. C. Cobb to Town	20.0

(continued)

CONSERVATION RESTRICTIONS - FISCAL YEAR 1979 (con't)

6/7/79	Lynnfield #1	Andrew Rombutt to Town	. 6
6/7/79	Lynnfield #2	John A. Kaneb Tr. Pocahontas Realty Trust to Town	9,3
6/7/79	Lynnfield #3	Trustees of Wildewood Trust to Town	15.0
6/7/79	Lynnfield #4	Melch Bros. Corp. to Town	20.0
10/5/78	Manchester #1	M.C. Herter & S.C. Treadway to Manchester Con. Trst.	8,5
12/28/78	Manchester #2	MGC Train to Essex Cty Greenbelt Assoc	5.7
12/20/78	Manchester #3	Joyce Berhard to Essex Cty Greenbelt Assoc.	4,8
6/11/79	Marshfield #16	Southgate REalty Trust to Town	5.0
8/1/78	Mashpee #6	Leo C. & Grace M. Houston to Town	7.78
8/1/78	Mashpee #7	Leo C. & Grace M. Houston to Town	5.16
12/26/78	Milton #1	Frederick A. Eustis to Town	13.0
12/26/78	Milton #2	Frederick A. Eustis Trustee to Town	67.5
12/26/78	Millis #1	Herbert M. Temple III & Betty C. Temple to Trustees of Res.	85.0
10/25/78	Natick #1	Arnold Hunnewell to Mass Audubon	35.81
10/25/78	Natick #2	Arnold Hunnewell to Mass Audubon	18.8
12/18/78	Pepperell #2	Helen Yapp to Nashoba Con. Trust	38.3
10/25/78	Seekonk #1	Ralph & Gladys Bradley to Seekonk Land Cons. Trst.	1.5
7/17/78	Sharon #3	Sturdy Oak Cons. Inc. to Town	7.2
12/19/78	Sharon·#4	Indel Trust to Town	10.4
12/27/78	Wayland #6	R.C. & T.K. Albright to Town	1.83
2/26/79	Wayland #7	D. Hamlen & C. Lieberman & J. McArthur to Sudbury Valley Trustees	10.2
5/2/79	Weston #5	Audubon to Town	15.0
5/2/79	West Tisbury #9	Seven Gates Farm to Trustees of Reservations	106.4

TOTAL OF 60 CR's FOR FY79 1,856.61 ACRES

CONSERVATION RESTRICTIONS - FISCAL YEAR 1980

9/25/80	Barre #1	Helen Connington to Conservation Commission	46.0
9/19/79	Beverly #1	James X. Mullen to Essex Cnty Greenbelt Assoc.	10.8
1/16/80	Bolton #2	Z.&G. Linnell to Town	12.1
10/15/79	Bourne #2	Scraggy Neck Forest to Town	79.0
8/20/79	Brookline #2	Kingsbury Browne to Town	1.2
4/15/80	Brookline #3	Hellenic Assoc. to Town	1.7
12/27/79	Chilmark #12	Lewis G. Kay to town	56.2
12/27/79	Chilmark #13	Gudrun Dunkl & Frank Daub, Jr. to Town	23.7
1/2/80	Chilmark #14	Prospect Hill Real Estate Trust to Con. Com.	20.0
7/13/79	Concord #37	Amelia F. Emerson to Town	25.3
12/6/79	Concord #38	Patricia H. Kazmaier to Concord Land Trust	3.6
4/3/80	Dartmouth #13	Nancy Coykendall to Dartmouth Nat. Res. Tst., Inc.	15.3
8/9/79	Falmouth #7	E. Kent Swift to Town	19.0
12/6/79	Falmouth #8	Shirley L. Amaral to Town	.1
12/6/79	Falmouth #9	Greentree Tops to Town	15.0
4/15/80	Falmouth #10	Mary R. Niles to Saltpond Area Bird Sanct.	.6
10/28/80	Falmouth #11	Oliver Chute to Town	15.4
2/22/80	Framingham #4	Hilltop Acres to Town	4.1
5/23/80	Harvard #2	Mary A. Clapp to Town	10.4
11/15/79	Hingham #4	Christopher C. Yule to Conservation Commission	5.5
12/11/79	Holden #1	Weyman Lundquist to White Oak Land Cons. Trst.	27.0
5.29/80	Lexington #18	Cambridge Farms Realty Trust to Town	.7
5/29/80	Lincoln #31	Ramelle C. Adams to Lincoln Land Trust	10.15
12/20/79	No. Andover #2	P. Stevens to Trustees of Reservations	10.9
6/3/80	Norwell #2	Mildred T. Hastings to Trustees of Reservations	90.0
6/27/80	Pembroke #1	Thelma Hartwell to Town	8.36
8/20/79	Princeton #1	N.H.& Olive Stow Wagner to Town	30.83
11/12/79	Sudbury #3	Murray Hills, Inc. to Town	. 93
2/23/80	Wayland #10	Swiedler Building Co. to Town	. 4
12/6/79	Wellesley #5	Jane P. Hunnewell to Trustees of Reservations	4.0
8/28/79	Worcester #1	Parsons Hill Assoc. to City	5.0

TOTAL OF 31 CR's FOR FY80 553.51 ACRES

CONSERVATION RESTRICTIONS - FISCAL YEAR 1981

12/30/80	Berlin #1	CHEDCO to Conservation Commission	435.0
8/12/80	Bolton #3	Ethel I. Funlay to Town	1.0
12/11/80	Brewster #9	John & Kristi P. Hay to Town	20.0
10/21/80	Brookline #4	Mary DuPont Faulkner to Conservation Commission	12.3
12/8/80	Brookline #5	m	3.38
12/23/80	Canton #4	at Larz Anderson Trust Conservation Commission John T. & Phoebe Hemenway to Town	6.46
12/23/80	Carlisle #12	Grant M. & Helena T. Wilson to Carlisle	0.40
12/17/00	Carriste #12	Conservation Foundation, Inc.	9.9
12/23/80	Cohasset #1	Richardson White to Trustees of Reservation	43.18
12/23/80	Cohasset #2	Ellen Cabot & R. White to Trustees of Res.	76.02
7/25/80	Concord #39	John L. & Mary J. Sosman to Town	1.24
12/30/80	Concord #40	M.&A. Christian to Town	4.74
3/20/81	Concord #41	Massport to Town	69.81
3/20/80	Concord #42	Massport to Town	31.27
3/26/81	Concord #43	Edwin T. Brooks, Jr. to Town	25.40
3/26/81	Concord #44	Edwin T. Brooks, Jr. to Town	19.0
6/30/81	Concord #45	Cambridge Savings Bank to Town	1.72
6/23/81	Dartmouth #14	Benj. A. & Ann B. Barnes to Dartmouth Nat. Res. Trst. Inc.	26.0
6/26/81	Dennis #83	Beatrice B. Farrell to Town	1.0
8/13/80	Easton #5	Stonehill College to Easton Nat. Res. Trust	1.0
12/29/80	Essex #4	W.B. Tyler to Essex Cnty Greenbelt Assoc.	19.3
12/29/80	Falmouth #12	Helen M. Carey to Town	1.0
6/30/81	Falmouth #14	Megansett Beach Club to Town	.9
4/22/81	Holliston #7	Carl A. Kuneholm to Town	3.7
4/22/81	Holliston #8	Carl A. Kuneholm to Town	2.26
4/22/81	Holliston #9	Carl A. Kuneholm to Town	3.75
4/22/81	Holliston #10	Carl A. Kuneholm to Town	.75
4/22/81	Holliston #11	Carl A. Kuneholm to Town	1.35
7/14/80	Lexington #19	Potter Pond Trust to Town	15.21
33/12/81	Lexington #20	Moore Homes, Inc. to Town	4.2
99/15/80	Lincoln #32	D&C Mosher & P&D Schliemann to Lincoln Land Trst.	8.03
110/28/80	Lincoln #33	James B. White to Lincoln Land Trust	3.7
12/17/80	Lincoln #34	Ephraim B. Flint to Town	1.8
12/17/80	Lincoln #35	Charlotte T. Phillips to Lincoln Land Trust	8.67
12/17/80	Lincoln #36	John L. Przbyliski to Town	1.96
12/17/80	Lincoln #37	Guido R. & Joan H. Perera to Town	5.0
12/29/80	Lincoln #38	James B White to Lincoln Land Trust	1.75
12/30/80	Lincoln #39	Rural Land Foundation to Town	1.53
		(continued)	

CONSERVATION RESTRICTIONS - FISCAL YEAR 1981 (con't)

3/1/81	Marshfield #17	Curtlo Realty Trust to Town	22,2
10/20/80	Medfield #1	Ellen L. Parkinson to Trustees of Reservation	82,6
12/28/80	Middleton #1	Kenics Corp. to Town	84,4
11/17/80	New Marlborough #3	Dorothy S. Mills to Town	11,5
10/30/80	Rockport #2	R&G Hooper to Trustees of Reservation	13.75
10/21/80	Sandwich #12	Hay Bruce Reid to Town	9.19
12/21/80	Sandwich #13	John B. Bartram to Town	172.0
3/18/81	Sandwich #14	Clare M. Wing to Town	38,8
6/12/81	Swamscott #1	One Salem Corp to Town	13.3
12/30/80	Weston #6	Rural Land Foundation to Town	1.53

TOTAL OF 47 CR's FOR FY 81 1322.55 ACRES

SELF HELP PROGRAM

The funding decisions for the fiscal year 1979 awards were based upon the recommendations of the inter-agency Self-Help Review Committee. In accordance with an agreement with the Massachusetts Commission Against Discrimination all applicants were also reviewed to insure that their communities were not directly or indirectly discriminating against minorities. Of the 75 applications submitted during the fiscal year, five communities withdrew - due to their unwillingness to meet their affirmative action responsibilities. Three of these same communities in subsequent years came into compliance and were successful in receiving Self-Help assistance in 1980 and 1981.

The following represent the funding commitments made during FY-79:

SELF-HELP PROJECTS - FISCAL YEAR 1979

MUNICIPALITY	PROJECT	ACRES	AMOUNT
Andover #21	Curtis Property	17.3	6,890
Andover #22	• •	8.4	7,500
Andover #23	CNA Property	160.0	124,615
Andover #24	Boston Road	4.6	2,000
Andover #25	Red Spring Road	2.0	5,000
Andover #26	Lord Property	.79	5,000
Concord #26	Kaveski Farm	35.66	50,000
Concord #27	Megrichian Land	1.32	2,500
Concord #28	Richardson Farm	14.48	59,000
Concord #29	Wheeler Land	5.9	14,750
Concord #30	McHugh Farm	19.5	62,500
Dennis #24	Whitfield/Johnson	25.61	52,500
Duxbury #25	Birch St. Reservoir	108.0	49,000
Harvard #11	McNiff Land	23.9	8,000
Harvard #12	Wilfert Land	4.68	8,000
Harvard #13	Haskell Land	12.83	25,000
Ipswich #5	Bruce Property	19.0	4,750
Lexington #40	Chabot Property	.56	4,000
Lexington #41	Waltham St. Farm	39.5	146,225
Lexington*42	Cambridge Farm/Vine Brook	4.4	8,000
Lexington #45	West Farm	9.25	46,125
Lexington #46	Chiesa	23.9	15,201
Lexington 47	Lucky Penny	24.7	97,500
Lexington #48	Cosgrove/Wood Street	21.2	85,000
Lexington #49	Daisy Wilson Farm	8.01	37,997
Lexington #50	Hayden Woods Expansion	3.65	5,444
Lexington #51	Lower Vine Brook	17.02	98,250
Lexington #52	Dunback Meadow Expansion	6.78	32,200
Lincoln #21	Warner Property	49.5	105,000
Lincoln #23	Sandy Rond Trust	45.0	40,500
Littleton #11	Tahattawan Triangle	7.0	1,500
Mansfield #4	Great Woods	41.0	25,000
Mansfield #6	Great Woods	14.3	4,900
Medfield #6	Weeber	2.3	9,000
Melrose #2	Swains Pond	6.18	178,000

SELF-HELP PROJECTS - FISCAL YEAR 1979 (con't)

MUNICIPALITY	PROJECT		ACRES	AMOUNT
Milton #9	Lamb Property		7.5	28,333
Newton #8	Wayne Street/Vine Road		.9	5,000
Newton #10	0akdale		2.28	16,000
Newton #11	Dolan Pond		5.46	18,250
Pepperell #6	Graves Property		32.7	58,500
Raynham #1	Hewitts Pond		28.5	12,500
Sharon #11	Indel Trust Property		1.17	12,000
Sherborn #7	Onorato		40.0	55,000
Sherborn #8	Bryer/Sprague		34.0	37,500
South Hadley #6	Byman Property		162.0	142,250
Walpole #19	Hill Property		30.7	25,481
Wayland #19	Pod Meadow		6.5	15,000
Wayland #20	Riley Parcel		18.6	27,980
Westminister #3	South Area/Muddy Pond		130.0	3,250
		TOTAL	1288.53	\$1,883,891

During the FY-80 funding round, applicants were not only reviewed to insure compliance with state affirmative action goals but they were further reviewed by the Executive Office of Communities and Development to insure that conservation land acquisitions were not being used as a snob zoning tool. Although seven of the applicant communities were identified as having inordinately low levels of housing growth, most communities convinced the EOCD that circumstances beyond their control were responsible for the low growth. All of the other communities resolved their difference with the EOCD by agreement to work toward specific housing goals.

And finally, to insure that the Self-Help monies aided as many communities as possible and in order to spread out the money to those applicants which needed it the most, grants of less than 50% were made to several communities. A sliding scale for reimbursement based on past Self-Help funds received by applicants was utilized as follows: 25% - if past reimbursements exceeded \$500,000, 30% - \$400,000 to \$500,000, 40% - \$300,000 to \$400,000, and 50% for reimbursements under \$300,000.

The FY-80 award winners were:

SELF-HELP PROJECTS - FISCAL YEAR 1980

MUNICIPALITY	PROJECT	ACRES	AMOUNT
Acton #32	Averett Property	56.0	\$ 42,500
Amherst #18&19	Plum Brook	25.3	9,000
Andover #20	Abut Doucett Property	2.0	650
Billerica #2	MacDonald Property	71.0	18,750
Brockton #3	Stone Farm Land damages		50,000
Dartmouth #3	Church Council Property	169.0	25,000
Dennis #25	Airline Road Property	1.9	4,500
Dennis #26	Romig Property	27.5	29,700
Dennis #27	Hudley Property	7.5	13,800
Edgartown #3	Katama Farm	162.0	174,500
Edgartown #4	South Beach (subsequently c	ancelled) 70.0	186,760
Hingham #1	Bouve Property	31.86	80,000
Holden #18	Trout Brook Land damages		34,590
Maynard #6	Summer Hill	21.75	14,650
Newton #12	Houghton Garden	.71	9,825
Pembroke #3	Maki Property	1.75	2,500
Pepperell #7	Gulf Brook Property	50.2	25,000
Pepperell #8	Heald Pond Orchard	79.0	85,000
Shirley #2	Poirier Property	12.5	6,250
Shrewsbury #13	Girl Scout Property	29.7	16,000
Southwick #1	Granville Gorge	6.0	6,237
Fisbury #1	Andrews Property	4.8	30,000
Tyngsborough #3	Barr Property	29.0	17,250
√alpole #20	Neponset River Floodplain	37.0	34,000
Vestford #3	Tibbetts Property	11.95	3,000
√oburn #7	Rag Rock	5.6 SUB TOTAL 914.02	70,000 \$989,462
e'he following list	of projects includes cities a		-Help monies,
conditionally upor	n satisfying affirmative action	n or housing concerns.	
arvard #14	Blomfelt Property	29.4	15,000

larvard #14 larvard #15	Blomfelt Property Kaufmann Property		29.4 20.2	15,000 8,750
exington #53 exington #55	Justin Grove	· (vithdrow)	2.2	3,300
incoln #24	N. Lexington Property Umbrello Property	/ (withgrew)	11.30	60,000 44,000
incoln #25	Adams Property Forest River (2)		85.0 187.6	242,000 149,350
outhborough #2	Davis Orchard	SUB TOTAL	<u>88.0</u> 423.70	$\frac{112,200}{$634,600}$
		GRAND TOTAL	1337.72	\$1,624,062

In the FY-81 funding round, a total of \$1,084,340 in Self-Help assistance was committed to nineteen projects in sixteen communities as follows:

SELF-HELP PROJECTS - FISCAL YEAR 1981

MUNICIPALITY	PROJECT	ACRES	AMOUNT
Acton #33	Quinn Property	97.0	48,080
Andover #29	Forest Hills/Fish Brook Wetlands	60.0	27,000
Barnstable #34	Sandy Neck - additional damage a	ward	156,765
Bolton #12	Gould Property	12.6	4,950
Boxborough #5	Flerra Meadows	30.0	75,000
Foxborough #16	Erickson Property	28.0	37,305
Foxborough #17	Dept. of Mental Health Property	12.0	10,000
Foxborough #18	Witch Pond	20.0	16,100
Gay Head #1	Gay Head Cliffs	4.8	30,000
Ipswich #6	Genest Property	10.0	5,000
Medfield #7	White Property	30.5	9,454
Mendon #2	Gentilotti Property	15.0	59,000
Norwell #9	Jacob's Wood	29.9	22,433
Pepperell #9	Nashua River-Pepperell Pond	16.0	7,500
South Hadley #7	Steven's Paper Mills	48.0	36,000
Stockbridge #1	Gould Meadows	94.8	200,000
Stow #3	Babricki Property	149.0	212,500
Walpole #20	Pinnacle & Mine Brook	37.0	34,000
Woburn #8	Battle Road Woodland	<u>19.5</u>	93,250
	ТО	TAL 714.10	\$1,084,337

Funds for FY-81 came from the remaining monies in the 1978 and 1980 bond issues. The following list gives a current breakdown of Self-Help bond issues and the respective balances at the end of FY-81:

BOND ISSUE	AUTHORITY	\$ AMOUNT	EXPENDED	BALANCE
2030-8771 2030-8781	Chapter 481, Acts of 19 Chapter 920, Acts of 19 (1978 bond issue	· • • • • • • • • • • • • • • • • • • •	\$5,997,600 \$3,974,732	\$ 2,400 \$ 25,268
2030-8812	Chapter 578, Acts of 19	80 \$1,000,000	277,550	\$722,450

Once again the 1981 fiscal year funding decisions employed the same sliding scale utilized during the previous fiscal year. Its employment resulted in greater distribution of funds to those communities which received little or no previous assistance and as can be seen from the above, approximately \$3/4 million remained for obligation for the upcoming 1982 funding cycle.

On May 18, 1981 Chapter 132A, Section 11 was amended by Chapter 149, Acts of 1981 which increased the potential reimbursement under Self-Help to 80%. Of the preceeding list of FY-81 awards, only the towns of Stockbridge and Mendon received a state commitment for 80% of the acquisition cost.

The Self-Help program has been operational for the past 20 years. Through FY-81 over 22 millions of dollars have been granted to some 178 communities throughout the Commonwealth.

URBAN PARK AND RECREATION RECOVERY PROGRAM (UPARR)

The Urban Park and Recreation Recovery Act (P.L. 95-625, Title X) enacted in November, 1978, established a program to provide matching federal grants directly to distressed local urban governments for the revitalization of their existing recreation systems. It is a five year program administered by the Department of Interior, Heritage Conservation and Recreation Service (HCRS). HCRS may fund up to 70% of the total project cost and can increase to 85% if the state provides a 15% match.

In association with the federal program, a state UPARR Program was authorized by Chapter 578, Section 49 of the Acts of 1980. Local governments which are eligible to receive federal UPARR financial assistance may concurrently receive up to 15% of project costs from the Commonwealth.

The federal and state UPARR regulations require that the applicant exhibit a long-term commitment to park rehabilitation through submission of a five-year action plan. (Recovery Action Program)

The UPARR Program has three categories of funding: rehabilitation, innovation and planning grants. Rehabilitation grants are for improvements to existing park networks. Innovative grants are for projects designed to demonstrate innovative and cost effective ways to supplement and enhance recreation programs. Planning grants provide up to 50% federal match for development of the five-year action plan required to participate in this program.

Twenty-four communities and six counties in the Commonwealth are eligible to participate in the UPARR PRogram. Eligibility is based upon federal distress guidelines.

Funds for the Massachusetts UPARR Program come from the 1980 capital outlay for the Urban Self-Help Program. Up to 20% of the \$3,350,000 capital outlay was alotted for UPARR. The entire 20% (\$670,000) was committed in the first State UPARR funding round in FY-81 as follows:

CITY/COUNTY	TOTAL COST	HCRS SHARE	DCS SHARE	PROJECT
Attleboro	\$ 318,238	\$ 270,502 (85%)	\$ 47,735	Rehabilitation
Boston	1,998,672	1,630,916 (85%)	299,800	Rehabilitation
Brockton	299,367	209,557	44,905	Rehabilitation
Brockton	344,795	241,356	35,209	Innovation - Based on
			total of \$	234,725 hardware costs
Holyoke	590,000	501,500 (85%)	88,500	Rehabilitation
Somerville	133,630	93,541	20,045	Innovation
Essex County*	917,125	641,988	133,806	Rehabilitation .
TOTAL	\$4,601,827	\$3,589,360	\$670,000	

(continued)

CITY/COUNTY	TOTAL COST	HCRS SHARE	DCS SHARE	PROJECT
*Essex County				
Bever1y	\$125,526	\$ 87,868	\$18,829	Rehabilitation
Methuen	114,808	80,366	17,221	Rehabilitation
Gloucester	168,871	118,210	25,330	Rehabilitation
Salem	265,270	185,689	36,029	Rehabilitation
Newburyport	153,744	107,621	23,061	Rehabilitation
Peabody	88,906	62,234	13,336	Rehabilitation
TOTAL	\$917,125	\$641,988	\$133,806	

No reimbursements have been made to communities as of this writing.

URBAN SELF-HELP PROGRAM

The Urban Self-Help Program was created in January, 1978 when the Legislature enacted Chapter 933, Acts of 1977. This legislation authorized the Executive Office of Environmental Affairs to establish a program to assist all cities, and towns with a population of 35,000 inhabitants or more in the acquisition of park or recreation land. The Act permits a reimbursement of up to 80% of eligible costs, i.e. eligible costs would include appraisals, title searches, recording fees, relocation fees and the land acquisition costs. The participating community's share of the cost may be allocated from Community Development Block Grants, Revenue Sharing or any other local source. The Division of Conservation Services received a capital outlay of \$5,000,000 in 1978 and a second capital outlay of \$3,350,000 in 1980. The two main objectives of the legislation were to provide sorely needed park and recreation space in deficient neighborhoods and to help spur urban revitalization efforts by providing an open space amenity which would help lever other private capital in redevelopment programs.

During FY-79, nine municipalities filed applications for assistance with the Division of Conservation Services. Applications were assigned priority ratings and placed in rank order in accordance with the project selection system established as part of the Statewide Comprehensive Outdoor Recreation Plan (SCORP). The criteria utilized in this selection system include the overall quality of a project, a community's need and the consistency of the project with policies stated in the SCORP.

Twelve communities filed applications in FY-1980 and seven applications were received in FY-1981. The following municipal projects received Urban Self-Help commitments over the past three fiscal years:

URBAN SELF-HELP PROGRAM - FISCAL YEAR 1979

	<i>;'</i>	***	
MUNICIPALITY	PROJECT	ACRES	AMOUNT
Boston #1	Boston Urban Wilds	46.0	604,200
Marlborough #1	Trotting Park Ward Park Extension Stevens Street	37.0	111,712
Marlborough #2	Felton Property	60.0	161,080
Methuen #1	Tyler Street Park (withdrawn)		101,000
riethden #1	Merrimack Valley Ski Area Riverview Boulevard Park (withdra	.wn)	. v
	Milk Street Park	60.0	256,800
New Bedford #1	Palmer's Island	6.0	58,000
North Adams #1	Noel Field Expansion	7.0	57,300
Somerville #1	Webster - Tremont Triangle	1.5	749,280
Springfield #1	Morgan Osgood Street Parcel Main & Central Street Parcels	1.5	364,664
Westfield #1	Hampton Pond Park	17.0	48,040
Woburn #1	Library Park	3.0	42,000
	TOTAL	237.5	\$2,453,076
U	TOTAL RBAN SELF-HELP PROGRAN - FISCAL YEA		\$2,453,076
U Boston #2			\$2,453,076 20,000
	RBAN SELF-HELP PROGRAN - FISCAL YEA	AR 1980	
Boston #2	RBAN SELF-HELP PROGRAN - FISCAL YEA Edinboro Street	AR 1980 .04	20,000
Boston #2 Cambridge #1	RBAN SELF-HELP PROGRAN - FISCAL YEA Edinboro Street Lechmere Canal	.04 1.61	20,000 798,000
Boston #2 Cambridge #1 Chelsea #1	RBAN SELF-HELP PROGRAN - FISCAL YEA Edinboro Street Lechmere Canal Voke Park	.04 1.61 .35	20,000 798,000 25,360
Boston #2 Cambridge #1 Chelsea #1 Fitchburg #1	RBAN SELF-HELP PROGRAN - FISCAL YEA Edinboro Street Lechmere Canal Voke Park Nashua River Linear Park	.04 1.61 .35 7.0	20,000 798,000 25,360 58,000
Boston #2 Cambridge #1 Chelsea #1 Fitchburg #1 Lawrence #1	RBAN SELF-HELP PROGRAN - FISCAL YEA Edinboro Street Lechmere Canal Voke Park Nashua River Linear Park Spickett River Park	.04 1.61 .35 7.0 6.2	20,000 798,000 25,360 58,000 1,040,000
Boston #2 Cambridge #1 Chelsea #1 Fitchburg #1 Lawrence #1 Malden #1	RBAN SELF-HELP PROGRAN - FISCAL YEA Edinboro Street Lechmere Canal Voke Park Nashua River Linear Park Spickett River Park High Rock Hill	.04 1.61 .35 7.0 6.2 6.75	20,000 798,000 25,360 58,000 1,040,000 56,800
Boston #2 Cambridge #1 Chelsea #1 Fitchburg #1 Lawrence #1 Malden #1 Newton #1	RBAN SELF-HELP PROGRAN - FISCAL YEA Edinboro Street Lechmere Canal Voke Park Nashua River Linear Park Spickett River Park High Rock Hill Charles River Pathway	.04 1.61 .35 7.0 6.2 6.75 33.16	20,000 798,000 25,360 58,000 1,040,000 56,800 290,520
Boston #2 Cambridge #1 Chelsea #1 Fitchburg #1 Lawrence #1 Malden #1 Newton #1 Salem #1	RBAN SELF-HELP PROGRAN - FISCAL YEA Edinboro Street Lechmere Canal Voke Park Nashua River Linear Park Spickett River Park High Rock Hill Charles River Pathway South River Park	.04 1.61 .35 7.0 6.2 6.75 33.16 5.29	20,000 798,000 25,360 58,000 1,040,000 56,800 290,520 400,000
Boston #2 Cambridge #1 Chelsea #1 Fitchburg #1 Lawrence #1 Malden #1 Newton #1 Salem #1 Somerville #2	Edinboro Street Lechmere Canal Voke Park Nashua River Linear Park Spickett River Park High Rock Hill Charles River Park South River Park Walnut Street Property	.04 1.61 .35 7.0 6.2 6.75 33.16 5.29 .25	20,000 798,000 25,360 58,000 1,040,000 56,800 290,520 400,000 25,620
Boston #2 Cambridge #1 Chelsea #1 Fitchburg #1 Lawrence #1 Malden #1 Newton #1 Salem #1 Somerville #2 Springfield #2	Edinboro Street Lechmere Canal Voke Park Nashua River Linear Park Spickett River Park High Rock Hill Charles River Pathway South River Park Walnut Street Property East Forest Neighborhood Park	.04 1.61 .35 7.0 6.2 6.75 33.16 5.29 .25	20,000 798,000 25,360 58,000 1,040,000 56,800 290,520 400,000 25,620 40,147

URBAN SELF-HELP PROGRAM - FISCAL YEAR 1981

MUNICIPALITY	PROJECT		ACRES	AMOUNT
Cambridge #1	Lechmere Canal Park	(overrun)		400,000
Framingham #1	Mary Dennison Land A	cquisition	.75	25,600
Lawrence #1	Spickett River II			500,000
Marlborough #3	Old Concord Road		52.0	108,480
Methuen #2	Tenney Castle		11.2	152,000
Northampton #1	Elwell Island		99.0	52,280
Pittsfield #1	Onota Lake Beachfron	t	3.17	33,600
	TO	TAL	166.12	\$1,271,960

OPEN SPACE PLAN REVIEW

One of the prerequisites for receiving assistance from any of the four grant-in-aid programs administered by the Division of Conservation Services previously discussed in the report is that a municipality submit to the Division of Conservation Services and obtain approval of a conservation and/or recreation plan prepared or updated within the past five years. This planning requirement was established in 1967 to encourage a systematic method of meeting local and regional conservation, recreation and open space needs. The March 1978 revision of the planning requirements is currently in effect.

The Division of Conservation Services encourages communities to develop conservation and/or recreation plans not only as a requirement for receiving grant assistance but also because such plans provide a meaningful and valuable community planning and action tool in natural resource and recreational programs.

Several types of planning documents may be submitted. Joint plans, usually prepared with the cooperation of several municipal agencies that cover conservation and recreation issues may provide eligibility for all four programs. Plans prepared by an individual municipal agency that deal only with conservation or recreation issues may provide eligibility for only one of the programs (i.e. a recreation plan alone may provide eligibility solely for participation in the Land and Water Conservation Fund Program or a conservation plan alone may provide eligibility for participation in the Self-Help Program).

The conservation and/or recreation open space plan may be written either "in house" by local municipal agencies and volunteers, or by a consultant. The Division of Conservation Services make no stipulation concerning who produces the plan.

Technical assistance for those communities which choose to produce a plan "in house" is available through the various statewide regional planning agencies and through the Division of Conservation Services.

During FY-79, FY-80, and FY-81 numerous plans were submitted to, and reviewed by, the Division of Conservatin Services. Members of the Department of Environmental Management's planning staff also review plans that are submitted to this office with regard to their consistency with the Statewide Comprehensive Outdoor Recreation Plan (SCORP). See appendix two for status of open space plans.

CONSERVATION DISTRICTS

As required by M.G.L. Chapter 21, Section 19, the State Committee for Conservation of Soil, Water, and Related Resources, met quarterly during the years of 1979, 1980, 1981, on the second Thrusdays of January, April, July, and October. The Committee also held two special meetings in 1981. Five new members joined the Committee during the 1979-1981 period.

Sherman Lewis, replaced Dr. Benjamin Isgur (who retired in February, 1980) as the State Conservationist. Dr. Isgur was an advisory member to the Committee from the United States Department of Agriculture/Soil Conservation Service, and was a state committee member since its creation in 1964. We wish him well in his new found liesure. Howard Hayward was appointed by the Massachusetts State Grange to succeed Charlie Perkins, who stepped down after 12 years of service on the committee. Charlie Perkins, served as Chairman of the Committee for two years. Dr. James Kring, Acting Dean of the College of Food and Natural Resources, University of Massachusetts, Amherst, supergeded his predecessor Dr. Arlese Speilman. Richard Cronin, Director of the Division of Fisheries

and Wildlife replaced Matthew B. Connolly. William Hicks, Assistant Secretary of Environmental Affairs, was appointed Commissioner of the Department of Environmental Management in March of 1981, thereby succeeding Richard Kendall both as Commissioner and member of the State Committee.

Richard Cronin, Sherman Lewis, and Dr. James Kring assumed their positions on the Committee during FY-1980. William Hicks and Howard Hayward were seated in fiscal year 1981.

As of the end of FY-1981 the members of the State Committee for Conservation of Soil, Water, and Related Resources were as follows:

APPOINTED MEMBERS (voting)	REPRESENTING	TERM EXPIRES
Lee Davis, Chairman	Massachusetts Association of Conservation Districts	11/82
Mary Grimes, Vice Chairman	Massachusetts Association of Conservation Commissions	11/83
Howard Hayward	Massachusetts State Grange	11/84
Harley Phelps, Jr.	Massachusetts Farm Bureau	11/85

EX-OFFICIO MEMBERS (voting)

*Anthony Cortese, Commissioner Mass. Water Resources Commission Dept. of Evt. Quality Engr.

*William Hicks, Commissioner Mass. Water Resources Commission Dept. of Evt. Mgt.

Dr. James Kring, Acting Dean College of Food and Natural Resources University of Massachusetts Amherst

Fredrick Winthrop, Commissioner Mass. Dept. of Food and Agriculture

ADVISORY MEMBERS

Sherman Lewis, State Conservationist USDA/Soil Conservation Services

John McColgan, Chairman Mass. State Reclaimation Board

Richard Cronin, Director Mass. Division of Fisheries & Wildlife

*Co-Chairman, Water Resources Commission, one vote between the two.

Lee Davis, representing the Massachusetts Conservation District, was elected as chairman during fiscal year 1981, succeeding Mr. Perkins.

AD-HOC COMMITTEE, CREATION OF

During 1980, the State Committee for Soil, Water, and Related Resources created an ad-hoc board to study the districts and the state committee and their relationship with the Executive Office of Environmental Affairs and the Division of Conservation Services.

The recommendations of the ad-hoc committee were as follows:

- 1) Revise C.21, S.18-25 to give districts greater representation on the State Committee.
- 2) Create a divisional structure.
- 3) Develop guidelines for district activities to create more viable programs.
- 4) Establish long range goals and objectives for the State Committee.
- 5) Employ an executive secretary for the State Committee.
- 6) Conduct annual training workshops for district supervisors.
- 7) Develop budget guidelines and procedures and establish funding priorities.
- 8) Improve and develop relationships for the public benefit, in resource fields, with governments agencies, public and private organizations, such as M.A.C.C.
- 9) Assist Districts in developing long range plans, when and if requested.
- 10) Support efforts for a State 208 Plan (addressing non-point pollution).
- 11) Support conservation commissions with technical assistance.
- 12) Support efforts for soil erosion, sedimentation control in Massachusetts.
- 13) Review and recommend any proposed conservation legislation.
- 14) Support visibility for the State Committee and Districts. (Public Relations).

The recommendations were presented to Secretary John A. Bewick in FY-1981. As of this writing, the Executive Office was drafting legislation embodying those recommendations for submission during the 1982 legislative session.

An accomplishment during 1981 was the publication of a new supervisors handbook, With the aid of the Worcester Conservation Districts and a state committee allotment, the handbook was finally updated. Another major accomplishment was the development of supervisor's training workshop program. Held during the Spring of 1981, five workshops were conducted around the state by Rosann Durrah.

NEW DISTRICT ESTABLISHED

In January 1981, Suffolk County, (Boston, Winthrop, Revere, and Chelsea) became the 16th Conservation District to be created in Massachusetts. Suffolk Conservation District, to its credit, became one of the first all urban districts in the county. Llyod Harding, Linda Bowman, Charlotte Kahn, Carolynn Mannix, and Henry Guenthner were appointed by the State Committee as the new supervisors. Leichen Toney was appointed as an associate member. The district was alloted \$1,000 for operational start up.

GOODYEAR AWARDS PROGRAM

In 1979, Essex Conservation District placed first in the Goodyear Tire and Rubber Company Conservation Award program. Southern Worcester Conservation District took first place in 1980 with Middlesex Conservation District placing second. This nationwide contest is sponsored by the Goodyear Tire and bber Company each year. Connecticut, Rhode Island, and Massachusetts compete against each other for a Regional Tri-State Award.

RCA PROGRAM

Public Law 95-192, the Soil and Water Resources Conservation Act of 1977 (RCA) directed the Secretary of Agriculture to appraise and analyze the status, condition, and trends of soil, water, and related resources in the United States.

In 1978, the Soil Conservation Services awarded the Massachusetts Association of Conservation Districts \$23,000 and an additional \$40,000 in 1979 in federal assistance to study Massachusetts soil, water and related resources. The data was utilized in the preparation of the U.S. Department of Agriculture 1980 Appraisal, Soil, Water, and Related Resources in the United States, Status, Condition, and Trends, Part 1 & 2.

The MACD engaged former Commissioner of Fisheries and Wildlife Marine and Recreational Vehicles, Bruce Gullion as the coordinator for Massachusetts study program. The study was completed in 1980 and a Massachusetts summary report is scheduled for publication in early FY-1982.

OTHER DISTRICT ACTIVITIES

The three Worcester Conservation Districts continue to successfully expand and run the Buck Hill Conservation Center in Spencer. Many area school children and conservation groups utilize the center's nature trail and conference center.

The Bristol Conservation District sponsored a very successful C.E.T.A. program during fiscal years 1980 and 1981. Many fine conservation projects were undertaken within county communities thanks to the dedication and leadership of the district supervisors.

During fiscal 1981, the Connecticut Valley districts of Franklin, Hampden, and Hampshire became sponsors with the Department of Food and Agruculture and the Soil Conservation Services of a program designed to preserve agricultural land in the valley. Connecticut is also participating in this interstate program. The S.C.S. developed a brochure entitled "A Plan for Soil Conservation Service Assistance in Preserving Productive Agriculture in the Connecticut Valley, Connecticut and Massachusetts". Plan implementation will involve S.C.S., the districts, the Department of Food and Agriculture, the Extension Service and others.

The Berkshire Conservation District in 1981 published a "Handbook for Real Estate Brokers, Lenders and Developers" and proposes to hold a seminar in the fall of FY-1982 for town real estate brokers, bankers, and contractors.

The handbook offers land developers suggestions on where to find and how to use soils, topographic, flood hazard, and other land and water data; utilize planning and development techniques for the proper development of land. The handbook developed for each town in the district, may be obtained from the district office. Credit for the handbook goes to newly elected supervisor, Frank Whisenant who developed the idea and wrote the booklet.

APPENDIX

- I. L&WCF Detailed Listing of Grants by State
- II. Open Space Plan Status

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(1) (2)	(3) PROJECT TITLE	(4) PROJECT SPONSOR	(5) AMOUNT (6) (7)APPR	(8)EXP (9) (
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MEDWAY PARK & SANDERSONS POND
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BRADLEY ESTATE
RECREATION PLAN - 3RD EDITION
CUTLER/DAMON/BURKEMORGAN ACG.
BILLINGS FIELD
BOWER SPRINGS PROJECT
LAKE MANSFIELD REC. ACQUISITION
BARE MEADOW BROOK
ANDERSON OUTDOOR SKATING RINK
PARKER RIVER ACG.
HASKELL PROPERTY
SCHICK PLAYGROUND
FARKER VILLAGE RECREATION
SUMMER STREET & CROSBY PLGD
KELLEHER FIELD & JOHN STREET PLGD
HANCOCK PLAYGROUND
WOLLASTON GOLF COURSE ERIE-ELLINGTON PLAYGROUND
WARREN AMES HOLYOKE CLARK PARKS
HIGH ROCK AND FLAX POND
RYDER & BRIAR PATCH
BOSTON COMMON & PUBLIC GARDENS
COLUMBIA POINT PLAYGROUND
HARRINGTON PARK
MONUMENT PARK ACQ.
POND MEADOM REC AREA
SOUTH ATTLEBORD LDES HILL
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3/26/81 OPEN SPACE PLANS ELIGIBILITY (to date listed) AND/OR COMMENTS MUNICIPALITY Abington submitted plan update, needs to be reviewed Acton 11/84 1/82 Agawam Amesbury submitted draft that has deficiencies, awaiting submission of info submitted plan update, needs to be reviewed Amherst 1/82 Andover Arlington plan submitted but has deficiencies, awaiting submission of info 11/83 Attleboro 1/85 Ayer 1/83 Bedford Belchertown plan update received (1/81), needs to be reviewed Belmont 1979 OSP needs to be reviewed for eligibility Berlin 1/83 1/85 Beverly 1/83 Billerica 1/84 Bolton Boston have draft OSP (1980), needs to be reviewed 1/83 Borne Boxborough 1/84 1/84 Brewster (SELF-HELF CONLY) 1/84 Bridgewater 8/81 Brockton 68/81 Brookline 1/83 Cambridge Carlisle 1/84 Chelmsford requested that they submit a new OSP (3/20/81), have eligibility for FY'82 grant round 1/86 Clinton Concord 1/83 Dalton 1/83 (L&WCF only) DAWNERS Dracut. Duxbury 1/84 1/85 Eastham East Longmeadow 8/84 Edgartown 1/85

1/84

1/84

Everett

Fairhaven

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MUNICIPALITY	ELIGIBILITY (to date listed) AND/OR COMMENTS
Fitchburg	1/82
Foxborough	10/81
Framingham	plan received 3/4/81, needs to be reviewed
Gayhead	plan received 1/29/81, needs to be reviewed
Gloucester	1/82
Groton	info received on 2/25/81, needs to be reviewed
Hanover	1/85
Hanson	1/85
Harvard	1/84
Haverhill	1/84
Hingham	1/84
Holden	currently working on OSP
Holliston	1/83
Holyoke	1/83
Hudson	4/81
Ipswich	1/85
Lancaster	currently working on OSP
Lawrence	OSP draft and RAP (UPARR) received (2/3/81).
	needs to be reviewed
Lexington	1/82
Lincoln	4/82
Longmeadow	1/85 (Self-Help only)
Littleton	5/81 " "
Lunenburg	1/82
Lynn	1/84
Malden	1/83
Marlborough	1/83
Marshfield	1977 OSP needs to be reviewed for eligibility
Medfield	1/85
Medford	10/82 (L&WCF only)
Medway	1/85
Melrose	1/82
Mendon MECRIMAC Methuen	9/85 3/82 12/83
Millbury	OSP submitted(2/81), needs to be reviewed
Needham	7/84
New Bedford	1/84
Newton	1/84
Newburyport	final OSP submitted (3/81), needs to be reviewe

5/81

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Norfolk

MUNICIPALITY	ELIGIBILITY (to date listed) AND/OR COMMENTS	
North Adams	1/84	
North Andover	1/85	
Northhampton	11/85	
North Attleboro	8/82	
Norwell	1/85	
Peabody	currently working on OSP	
Pittsfield	draft received and reviewed(11/26/80), awaiting	
	final plan	
Provincetown	7/81	
Raynham	1/83	
Revere	1/84	
Rochester	1/83	
Salem	1/86	
Seekonk	1/84	
Shirley	currently working on OSP	
Shrewsbury	1/84	
Somerville	1/84	
Southwick	1/85	
Stockbridge	1/84	
Stow	plan submitted and reviewed(12/80), requested	
	more info and still awaiting info	
Sudbury	1/83	
Taunton	1/85	
Tisbury	1/84	
Tyngsborough	1/86	
Walpole	4/83	
Waltham	1/84	
Watertown	submitted plan update (4/80), update needs to	
	be reviewed	
Wayland	1/82 (Self-Help only)	
Webster	1/85	
Wellesley	1/82	
Wenham	1/83	
Westford	10/84	
Weston	1/82 (Self-Help only)	
West Springfield	plan received and reviewed (11/80), requested	
	more info, awaiting submission of info	
West Tisbury	12/85	
Westwood	1/84	

MUNICIPALITY	ELIGIBILITY (to date listed) AND/OR COMMENTS
Weymouth	10/85
Williamstown	6/81
Wilmington	1/82
Winchester	1/82
Woburn	1/85
Yarmouth	11/85

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